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24 May 1994

MEMORANDUM

RQ14

TO: AF - George Moose

FROM: AF/FO - Leonard Shurtleff, Acting

SUBJECT: Funds for UN Human Rights Monitoring in Rwanda

Attached is a memorandum to S/RPP Director Craig Johnstone asking him to agree to the immediate designation of Department funds for a voluntary contribution to the UN Human Rights Commission in support of its investigation of the human rights situation in Rwanda, and to agree that the IO account for contributions to international organizations should be the source of those funds.

If S/RPP does not agree that IO should provide the money, then you will have to decide whether to allow AF funds to be used for this purpose. The three possible sources of funds within the Bureau are:

- The remaining \$1.65 million (out of an original \$2.0 million) in FY-94 peace-keeping operations (PKO) funds allocated to the OAU. These are State funds, are fairly easily available, and given probable OAU involvement in the human rights monitoring, the proposed use is relevant to the original purpose of the funds. The disadvantage is that the funds were allocated to the OAU for the purpose of building its institutional capacity to conduct peacekeeping operations, and not for human rights observer operational expenses. The absence of this purpose in the FY-94 Congressional Presentation Document justification will make a Congressional notification necessary. The steps required to make these funds available would be:

- Your approval
- S/RPP, IO and FM concurrence
- T approval
- Congressional Notification

- The \$1.5 million in FY-94 ESF we are in the process of giving the OAU for the establishment of its conflict resolution mechanism. You have just signed the State-AID MOU. The advantage is relatively easy availability since the money has not been obligated. The disadvantage is that the purpose for which these funds have been committed is even more clearly one of building institutional capacity within the OAU. Withdrawing a portion of them would undercut our effort to encourage a more

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- The \$400,000 in FY-94 ESF funds set aside as a reserve against possible Sudan peace negotiations. This money is not yet obligated, however, with the appointment of Melissa Wells as U.S. Special Representative, and the probability of IGADD negotiations in the near future, these funds will likely be needed for their original purpose.

There are other stray funds within the Bureau, but the amounts available are small and the bureaucratic obstacles too great.

None of the above alternatives is optimal; all require judgments about Bureau priorities. AF/RA's preferred option is the OAU PKO money. The other two are equally available, but the cost of using them, in terms of priorities, is greater. Due mainly to the 15-day Congressional notification requirement, three weeks is probably the earliest we could make any of these monies available for use in Rwanda.

Attachment: Memo to S/RPP

Draft: AF/RA:EBrown

Clear: AF/RA:SMoats
AF/RA:SFisher
AF/RA:KMoody
AF/C:ARender

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